

Ordinance No. 20000215.146

AN ORDINANCE GOVERNING MUNICIPAL MANAGEMENT
OF ON-LOT SUBSURFACE SEWAGE DISPOSAL FACILITIES
THE BORO OF MILLVILLE, COUNTY OF COLUMBIA AND THE COMMONWEALTH
OF PENNSYLVANIA

WHEREAS, the Boro of Millville is required to submit an update to its Act 537 Plan and submit it to the Department of Environmental Resources, and
WHEREAS, approval of the plan is contingent on the Boro adopting and enforcing an Ordinance governing the use and maintenance of on-lot sewage disposal systems, now therefore,

BE IT HEREBY ORDAINED by the Council of the Boro of Millville, in the County of Columbia and the Commonwealth of Pennsylvania:

Section I. Introduction

A. This ordinance shall be known and may be cited as "An ordinance providing for a Sewage Management Program for Millville Boro."

B. In accordance with municipal codes, the Clean Stream Laws (Act of June 27, 1937, P.L. 1987., No. 394 as amended, 35 P.S. ⁹⁹691.1 to 691.1001), and the Pennsylvania Sewage Facilities Act (Act of January 24, 1966, P.L. 1535 as amended, 35 P.S. ⁹⁷50.1 et seq., known as Act 537), it is the power and the duty of Millville Boro to provide for adequate sewage treatment facilities and for the protection of the public health by preventing the discharge of untreated or inadequately treated sewage. The Official Sewage Facilities Plan for Millville indicates that it is necessary to formulate and carry out a sewage management program to effectively prevent and abate water pollution and hazards to the public health caused by improper treatment and disposal of sewage.

C. The purpose of this ordinance is to provide for the regulation, inspection, maintenance and rehabilitation of on-lot sewage disposal systems; to further allow intervention in situations that may constitute a public nuisance or hazard to the public health; and to establish penalties and appeal procedures necessary for the proper administration of a sewage management program.

Section II. Definitions

A. Authorized Agent: A sewage enforcement officer, employee of Millville Boro, professional engineer, plumbing inspector, or any other qualified or licensed person who is authorized to function within the specified limits as an agent of Millville Boro to

administer or enforce the provisions of this ordinance.

B. Boro: The Boro of Millville, Columbia County, Pennsylvania

C. Community Sewage System: Any system, whether publicly or privately owned, for the collection of sewage from two or more lots, and the treatment and/or disposal on one or more lots at any other site.

D. Council: The Council of the Boro of Millville, Columbia County, Pennsylvania.

E. DEP: The Department of Environmental Protection of the Commonwealth of Pennsylvania.

F. Individual Sewage System: A system of piping, tanks, or other facilities serving a single lot and collecting and disposing of sewage in whole or in part into the soil or into any waters of this Commonwealth.

G. Malfunction: A condition that occurs when an on-lot sewage disposal system discharges sewage onto the surface of the ground, into ground waters of this Commonwealth, into surface waters of this Commonwealth, backs up into a building connected to the system or in any manner causes a nuisance or hazard to the public or private drinking water wells. Systems shall be considered malfunctioning if any condition noted above occurs for any length of time during any period of the year.

H. Official Sewage Facilities Plan: A comprehensive plan for the provision of adequate sewage disposal systems, adopted by the Council and approved by the DEP, pursuant to the Pennsylvania Sewage Facilities Act.

I. On-Lot Sewage Disposal System: Any system for the disposal of domestic sewage involving pretreatment and subsequent disposal of the clarified sewage into a subsurface soil absorption area or retaining tank; this term includes both individual sewage systems and community sewage systems.

J. Person: Any individual, association, public or private corporation for profit or not for profit, partnership, firm, trust, estate, department, board, bureau or agency of the Commonwealth, political subdivision, municipality, district, authority, or any other legal entity whatsoever which is recognized by law as the subject of rights and duties.

Whenever used in any clause prescribing and imposing a fine or imprisonment, the term person shall include the members of an association, partnership or firm and the officers of any local agency or municipal, public or private corporation for profit or not for profit.

K. Rehabilitation: Work done to modify, alter, repair, enlarge or replace an existing on-lot sewage disposal system.

L. Sewage: Any substance that contains any of the waste products or excrement or other discharge from the bodies of human beings or animals any noxious or deleterious substances being harmful or inimical to the public health, or to animal or aquatic life, or to the use of water for domestic water supply or for recreation or which makes up pollution under the Act of June 22, 1937 (P.L. 1987, No. 394), known as "The Clean Stream Law," as amended.

M. Sewage Enforcement Officer (SEO): A person certified by DEP who is employed by the Boro. Such person is authorized to conduct investigations and inspections, review permit applications, issue or deny permits and do all other activities as may be provided for such person in the Sewage Facilities Act, the rules and regulations promulgated thereunder and this and any other ordinance adopted by the Boro.

N. Sewage Management District: Any area or areas of the Boro designated in the Official Sewage Facilities Plan adopted by the Council as an area for which a Sewage Management program is to be carried out.

O. Sewage Management Program: A comprehensive set of legal and administrative requirements encompassing the requirements of this ordinance, the Sewage Facilities Act, the Clean Streams Law, the regulations promulgated thereunder and such other requirements adopted by Council to effectively enforce and administer this ordinance.

P. Subdivision: The division or redivision of a lot, tract or other parcel of land into two or more lots, tracts, parcels or other divisions of land, including changes in existing lot lines. The enumerating of lots shall include as a lot that portion of the original tract or tracts remaining after other lots have been subdivided therefrom.

Q. For the purposes of this ordinance, any term that is not defined herein shall have that meaning attributed to it under the Sewage Facilities Act and the Regulations promulgated thereto.

Section III. Applicability

From the effective date of this ordinance, its provisions any shall apply to all persons owning property serviced by an on-lot sewage disposal system.

Section IV. Permit Requirements

A. No person shall install, construct or request bid proposals for construction, or alter an individual sewage system or community sewage system or construct or request bid proposals for construction or install or occupy any building or structure for which an individual sewage system or community sewage system is to be installed without first obtaining a permit from the authorized agent which permit shall show that the site and the plans and specifications of such system meet the provisions of the Clean Streams Law and the Pennsylvania Sewage Facilities Act and the regulations adopted pursuant to those Acts.

B. No system or structure designed to provide individual or community sewage disposal shall be covered from view until approval to cover the same has been given by the authorized agent. If 72 hours have elapsed, excepting Sundays and Holidays, since the authorized agent issuing the permit received notification of completion of construction, the applicant may cover said system or structure unless permission has been specifically refused by the authorized agent.

C. Applicants for sewage permits may be required to notify the authorized agent of the schedule for construction of the permitted on-lot sewage disposal system so that inspection(s) besides the final inspection required by the Sewage Facilities Act may be scheduled and performed by the authorized agent.

D. No building or occupancy permit shall be issued for a new building that will contain sewage generating facilities until a valid sewage permit has been obtained from the authorized agent.

E. No building permit shall be issued and no work shall begin on any alteration or conversion of any existing structure, if said alteration or conversion will result in the increase or potential increase in sewage flows from the structure, until either the

structure's owner receives a permit for alteration or replacement of the existing sewage disposal system or until the structure's owner and the appropriate officials of the Boro receive written notification from the sewage officer that such a permit will not be required. The authorized agent shall determine whether the proposed alteration or conversion of the structure will result in increased sewage flows.

F. Sewage permits may be issued only by the authorized agent employed by the Boro. DEP shall be notified as to the identity of each authorized agent employed by the Boro.

Section V. Inspections

A. Any on-lot sewage disposal system may be inspected by the authorized agent at any reasonable time as of the effective date of this ordinance.

B. Such inspections may include a physical tour of the property, the taking of samples of surface water, wells, other ground water sources, the sampling of the contents of the sewage disposal system itself and/or the introduction of a traceable substance into the interior plumbing of the structure served to ascertain the path and ultimate destination of wastewater generated in the structure.

C. The authorized agent shall have the right to enter upon land for the purposes of inspections described in this section.

D. An initial inspection shall be conducted by the authorized agent within one year of the effective date of this ordinance to determine the type and functional status of each sewage disposal system in the sewage management district. A written report shall be furnished to the owner of each property inspected and a copy of said report shall be maintained in the Boro records.

E. A schedule of routine inspections may be established to assure the proper functioning of the sewage systems in the sewage management district.

F. The authorized agent shall inspect systems known to be, or alleged to be, malfunctioning. Should said inspections reveal that the system is malfunctioning, the authorized agent shall order action to be taken to correct the malfunction. If total correction cannot be done according to the regulations of DEP including, but not limited to, those outlined in Chapter 73 of Title 25 of the Pennsylvania Code or is not technically or financially feasible in the opinion of the authorized agent and a representative of DEP, then action by the property owner to mitigate the malfunction shall be required.

G. There may arise geographic areas where many on-lot sewage disposal systems are malfunctioning. A resolution of these area wide problems may require detailed planning and a revision to the portion of the Sewage Facilities Plan pertaining areas affected by such malfunctions. When a DEP authorized Official Sewage Facilities Plan Revision has been undertaken, mandatory repair or replacement of individual malfunctioning sewage disposal systems within the area affected by the revision may be delayed, pending the outcome of the plan revision process. However, immediate corrective action may be compelled whenever a malfunction, as determined by Boro officials and/or DEP, represents a serious public health or environmental threat.

Section VI. Operation

A. Only normal domestic wastes shall be discharged into any on-lot sewage disposal system. The following shall not be discharged into the system.

Industrial waste.

Automobile oil and other non-domestic oil.

Toxic or hazardous substances or chemicals, including but not limited to, pesticides, disinfectants (excluding household cleaners), acids, paints, paint thinners, herbicides, antifreeze, gasoline and other solvents.

Clean surface or ground water, including water from roof or cellar drains, springs, basement sump pumps and french drains.

Section VII. Maintenance

A. Each person owning a building served by an on-lot sewage disposal system that contains a septic tank shall have the septic tank pumped by a qualified pumper/hauler within six months of the effective date of this ordinance. Thereafter that person shall have the tank pumped at least once every three years or whenever an inspection reveals that the septic tank is filled with solids or with scum more than 1/3 of the liquid depth of the tank. Receipts from the pumper/hauler shall be submitted to the Boro within the prescribed six months and three year pumping periods.

B. The required pumping frequency may be increased at the discretion of the authorized agent if the septic tank is undersized, if solids buildup in the tank is above average, if the hydraulic load on the system increases significantly above average, if a garbage grinder is used in the building, if the system malfunctions or for other good cause shown. If any person can prove that such person's septic tank had been pumped within three years of the six-month anniversary of the effective date of this ordinance, then that person's initial required pumping may be delayed to conform to the general three-year frequency requirement except where an inspection reveals a need for more frequent pumping frequencies.

C. Any person owning a property served by a septic tank shall submit, with each required pumping receipt, a written statement, from the pumper/hauler or from any other qualified individual acceptable to the Boro, that the baffles in the septic tank have been inspected and found to be in good working order. Any person whose septic tank baffles are found to require repair or replacement shall first contact the authorized agent for approval of the necessary repair.

D. Any person owning a building served by an on-lot sewage disposal system that contains an aerobic treatment tank shall follow the operation and maintenance recommendations of the equipment manufacturer. A copy of the manufacturer's recommendations and a copy of the service agreement, between the owner and a Boro approved firm or private qualified person, shall be submitted to the Boro within six months of the effective date of this ordinance. Thereafter, service receipts shall be submitted to the Boro at the intervals specified by the manufacturer's recommendations. Never may the service or pumping intervals for aerobic treatment tanks exceed those required for septic tanks.

E. Any person owning a building served by a cesspool or dry well in an area of many malfunctions or in an area where repair is not technically feasible, shall have that

system pumped according to the schedule prescribed for septic tanks to mitigate potential pollution. As an alternative to this scheduled pumping of the cesspool or dry well, and pending any scheduled replacement of the substandard system as identified in the Official Sewage Facilities Plan, the owner may apply for a sewage permit from the authorized agent for a septic tank to be installed preceding the cesspool or dry well.

For this interim repair system consisting of a cesspool or dry well preceded by an approved septic tank, only the septic tank must be pumped at the prescribed interval.

F. Additional maintenance activity may be required as needed including, but not necessarily limited to, cleaning and unclogging of piping, servicing and the repair of mechanical equipment, leveling of distribution boxes, tanks and lines, removal of obstructing roots or trees, the diversion of surface water away from the disposal area, etc.

Section VIII. System Rehabilitation

A. No person shall operate or maintain an on-lot sewage disposal system so that it malfunctions. All liquid wastes, including kitchen and laundry wastes and water softener backwash, shall be discharged to a treatment tank. No sewage system shall discharge untreated or partially treated sewage to the surface of the ground or into the waters of the Commonwealth unless a permit for such discharge has been obtained from DEP.

B. A written notice of violation shall be issued to any person who is the owner of any property that is served by a malfunctioning on-lot sewage disposal system or which is discharging sewage without a permit.

C. Within seven (7) days of notification by the Boro that a malfunction has been identified, the property owner shall apply to the authorized agent for a permit to repair or replace the malfunctioning system. Within thirty (30) days of initial notification by the Boro, construction of the permitted repair or replacement shall commence. Within sixty (60) days of the original notification by the Boro, the construction shall be completed unless seasonal or unique conditions mandate a longer period, in which case the Boro may set an extended completion date.

D. The authorized agent shall have the authority to require the repair of any malfunction by the following methods: cleaning, repair or replacement of components of the existing system, adding capacity or otherwise altering or replacing the system's treatment tank, expanding the existing disposal area, replacing the existing disposal area, replacing a gravity distribution system with a pressurized system, replacing the system with a holding tank, or any other alternate approach appropriate for the specific site.

E. Instead of, or in combination with, the remedies described in Subsection D above, the authorized agent may require the installation of water conservation equipment and the institution of water conservation practices in structures to be retrofitted with water saving appurtenances or they may be required to be replaced by water conserving devices.

F. In the event that the rehabilitation measures in Subsections A through E are not feasible or effective, the owner may be required to apply to DEP for a permit to install

an individual spray irrigation treatment system or a single residence treatment and discharge system. Upon receipt of said permit the owner shall complete construction of the system within thirty (30) days.

G. Should none of the remedies described in this Section be totally effective in eliminating the malfunction of an existing on-lot sewage disposal system, the property owner is not absolved of responsibility for that malfunction. The Boro may require whatever action is necessary to lessen or mitigate the malfunction to the extent necessary.

H. In the event that a major replacement of a septic tank or a leach field the property owner will be exempt from any mandatory connection to the Boro's sewer system for the average life expectancy of the replaced component or a malfunction whichever occurs first.

Section IX. Liens

The Boro, upon written notice from the authorized agent that an imminent health hazard exists due to failure of a property owner to maintain, repair or replace an on-lot sewage disposal system as provided under the terms of this ordinance, shall have the authority to perform, or contract to have performed, the work required by the authorized agent. The owner shall be charged for the work performed and, if necessary, a lien shall be entered therefore according to law.

Section X. Disposal of Septage

A. All septage originating within the Boro shall be disposed of according to the requirements of the Solid Waste Management Act (Act 97 of 1980, 35 P.S. ⁰⁹6018.101 et sec.) and all other applicable laws and at sites or facilities approved by DEP. Approved sites or facilities shall include the following: septage treatment facilities, wastewater treatment plants, composting sites and approved farm lands.

B. Pumper/haulers of septage operating within the sewage management district shall operate in a manner consistent with the provisions of the Pennsylvania Solid Waste Management Act (Act 97 of 1980, 35 P.S. ⁰⁹6018.101-6018.1003) and all other applicable laws.

Section XI. Administration

A. The Boro shall fully use those powers it possesses through enabling statutes and ordinances to effect the purposes of this ordinance.

B. The Boro shall employ qualified individuals to carry out the provisions of this ordinance. Those employees shall include the authorized agent and may include an administrator and such other persons as may be necessary. The Boro may also contract with private qualified persons or firms as necessary to carry out the provisions of this ordinance.

C. All permits, records, reports, files and other written material relating to the installation, operation and maintenance and malfunction of on-lot sewage disposal systems in the sewage management district shall become the property of, and be

maintained by, the Boro. Existing and future records shall be available for public inspection during regular business hours at the official office of the Boro. All records concerning sewage permits, building permits, occupancy permits and all other aspects of the sewage management program shall be made available, upon request, for inspection by representatives of DEP.

D. The Council shall establish all administrative procedures necessary to properly carry out the provisions of this ordinance.

E. The Council may establish a fee schedule, and authorize the collection of fees, to cover the costs to the Boro of administering this program.

Section XII. Appeals

A. Appeals from final decisions of the Boro or any of its authorized agents under this ordinance shall be made to the Council in writing within thirty (30) days from the date of written notification of the decision in question.

B. The appellant shall be entitled to a hearing before the Council at its next regularly scheduled meeting, if a written appeal is received at least fourteen (14) days before that meeting. If the appeal is received within fourteen (14) days of the next regularly scheduled meeting, the appeal shall be heard at the next regularly scheduled meeting. The municipality shall thereafter affirm, modify, or reverse the aforesaid decision. The hearing may be postponed for a good cause shown by the appellant or the Boro. Additional evidence may be introduced at the hearing if it is submitted with the written notice of appeal.

C. A decision shall be rendered in writing within thirty (30) days of the date of the hearing.

Section XIII. Penalties

Any persons failing to comply with any provisions of this ordinance shall be subject to a fine of not less than one hundred dollars (\$100) and costs, and not more than three hundred dollars (\$300) and costs, or in default thereof shall be confined in the county jail for a period of not more than thirty (30) days. Each day of noncompliance shall constitute a separate offense.

Section XIV. Repealer

All ordinances or parts of ordinances inconsistent with the provisions of this ordinance are hereby repealed to the extent of such inconsistency.

Section XV. Severability

If any section or clause of this ordinance shall be adjudged invalid, such adjudication shall not affect the validity of the remaining provisions that shall be deemed severable therefrom.

